

1 **Physical Education and Sustainable Development: Educating Active Citizens for Social**  
2 **Transformation**

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12 **Target special issue:**

13 Sustainability and Quality of life in Cities and Regions

14 **Manuscript type:**

15 State-of-the-Art Reviews

16 **Graphical abstract**



## 18 **Abstract**

19

20 This paper examines how Physical Education (PE) can function as a practical setting for Education  
21 for Sustainable Development (ESD) and the cultivation of future active citizens. Drawing on Agenda  
22 2030 and UNESCO's ESD Roadmap, we argue that when PE is designed with explicit sustainability  
23 aims, it can foster socio-emotional and civic capacities (e.g., empathy, cooperation, responsibility,  
24 and collective action). We conducted a documented narrative synthesis of 37 sources (26 peer-  
25 reviewed empirical/review/theoretical contributions and 11 institutional/policy texts), following an  
26 explicit process of search, selection, and thematic analysis. Evidence was organized into four thematic  
27 axes: (1) pedagogical mechanisms and teaching models in PE focused on ESD, (2) sustainability  
28 competencies and active citizenship values/outcomes, (3) teacher professional development and  
29 implementation conditions, and (4) assessment and implementation tools. By mapping key evidence  
30 and tools (Table 1) and highlighting implementation requirements, this review clarifies the distinctive  
31 contribution of PE to the social dimension of sustainability and discusses implications for school  
32 practice, teacher education, and policy relevant to quality-of-life outcomes in local school  
33 communities.

34 **Keywords:** Physical Education (PE), Sustainable Development Goals (SDGs), Education for  
35 Sustainable Development (ESD), Active citizenship, Transformative learning, Experiential learning,  
36 School communities, Professional development of teachers.

## 37 **1. Introduction**

38 Over the last decade, Sustainable Development (SD) has emerged as a central global educational  
39 priority. The 2030 Agenda introduces the 17 Sustainable Development Goals (SDGs) as a single and  
40 indivisible framework, in which quality education is explicitly reflected as SDG 4 (United Nations  
41 General Assembly, 2015). Within this framework, Education for Sustainable Development (ESD)

42 aims at forms of learning that are not limited to the transmission of knowledge, but enhance  
43 participation, reflection, and the development of values related to more just and sustainable societies.  
44 However, despite international commitments, the effective integration of sustainability into everyday  
45 school life remains a challenge. At the European level, learning for environmental sustainability is  
46 not yet a systemic feature of policy and practice. Curriculum coverage is often described as  
47 fragmented and concentrated in specific subjects, rather than embedded across disciplines (European  
48 Commission, 2022). Similar concerns have been noted in the Greek context, where environmental  
49 and climate education may remain difficult to integrate fully into the compulsory school framework  
50 (Moshou & Drinia, 2025).

### 51 **1.1 Education for Sustainable Development**

52 Within contemporary educational discourse, ESD goes beyond teaching environmental topics. It is  
53 often described as a holistic and transformative approach to learning. It integrates cognitive, socio-  
54 emotional, and behavioral dimensions, and aims to empower learners to contribute to more  
55 sustainable societies. Within the 2030 Agenda, ESD is embedded in SDG 4. Through target 4.7, it  
56 calls for education that supports sustainable lifestyles, human rights, equality, and active citizenship  
57 (United Nations General Assembly, 2015). UNESCO also presents ESD as a catalyst for progress  
58 across the SDGs, by fostering competencies, values, and attitudes that enable individual and social  
59 transformation (UNESCO, 2017, 2020).

### 60 **1.2 Transformative learning and sustainability skills**

61 Target 4.7 of Agenda 2030 highlights that learners should acquire knowledge and skills that support  
62 SD. This implies change not only in what students know, but also in how they interpret experience,  
63 question assumptions, and act (United Nations General Assembly, 2015). Transformative Learning  
64 Theory offers a useful foundation for this aim. Recent accounts emphasize that transformation  
65 involves shifts in meaning perspectives, supported through critical reflection and dialogue, and this  
66 can shape how people make sense of the world and act within it (Hoggan & Kloubert, 2020). In

67 sustainability education, transformative learning has also been linked to learners' capacity to engage  
68 with complex issues and to move beyond reflection towards action (Rodríguez Aboytes & Barth,  
69 2020). This logic is consistent with ESD, which seeks to cultivate learners' capacity for responsible  
70 participation and transformative action.

### 71 **1.3 Active citizenship, democratic participation, and Physical Education**

72 Active citizenship in education refers to students' capacity to participate meaningfully in democratic  
73 life, to coexist in conditions of diversity, and to take collective action on issues of common interest.  
74 It is approached as a dynamic process linked to democracy, inclusion, and social justice within both  
75 school and community settings (Council of Europe, 2010; Osler & Starkey, 2005). A widely used  
76 framework is education for democratic citizenship, which aims to equip learners with knowledge,  
77 skills, and dispositions to exercise rights and responsibilities, appreciate diversity, and engage  
78 actively in democratic life (Council of Europe, 2010). The link with ESD is direct, because the social  
79 dimension of sustainability (justice, inclusion, cooperation, and collective action) depends on  
80 democratic culture and participatory learning experiences.

81 These aims can be operationalized in everyday school practice through Physical Education (PE),  
82 which offers an experiential context for cooperation and negotiated rules. In policy terms, quality PE  
83 is described as a planned, progressive, and inclusive learning experience that cultivates socially  
84 oriented skills, attitudes, and values (UNESCO, 2015a, 2015b). Pedagogical models used in PE can  
85 help translate these goals into everyday teaching by structuring participation, responsibility, and  
86 reflection (Hellison, 2011).

87 The purpose of this paper is therefore twofold: (a) to highlight, through the review of international  
88 literature, the pedagogical mechanisms through which PE can cultivate skills and values related to  
89 ESD, and (b) to interpret how these learning experiences can support the empowerment of students  
90 as active citizens, capable of responsible participation and collective action. In this state-of-the-art  
91 review, we bring together the PE–ESD literature through a clear active citizenship lens (e.g.,  
92 participation, democratic culture, and collective action). We then organize the evidence into four

93 thematic axes and present an evidence map of representative sources and tools (Table 1), so that key  
94 implementation requirements for school practice, teacher education, and local policy contexts are  
95 easier to see.

## 96 **2. Methodology**

### 97 **2.1 Design and approach**

98 This paper adopts a narrative synthesis approach to interpret and connect a heterogeneous body of  
99 literature on PE, ESD, and active citizenship. The review focuses on identifying pedagogical  
100 mechanisms through which PE practices can cultivate sustainability-related values and skills. A  
101 narrative synthesis is suitable when evidence comes from diverse study designs, reviews, and policy  
102 or conceptual frameworks, and when the goal is conceptual mapping and interpretive synthesis rather  
103 than quantitative aggregation (Grant & Booth, 2009). To strengthen transparency, we followed an  
104 explicit and traceable process across search and selection, analysis, and reporting. The key  
105 methodological steps (search strategy, inclusion/exclusion criteria, and synthesis procedure) are  
106 presented so that readers can judge the trustworthiness of the review process (Snyder, 2019; Ferrari,  
107 2015).

### 108 **2.2 Search strategy and source categories**

109 The search was conducted in international databases (Scopus, Web of Science, ERIC, and  
110 SPORTDiscus). It was complemented by a targeted Google Scholar search to identify relevant book  
111 chapters and policy reports. The initial search was completed on 25 November 2025. On 12 January  
112 2026, we updated URLs and retrieval dates for institutional texts and online sources to ensure link  
113 accessibility at the time of submission; this update did not alter the inclusion criteria or the set of  
114 included sources.

115 Keyword combinations were applied using Boolean operators. An indicative search string was:  
116 “physical education” AND (“education for sustainable development” OR “ESD” OR “sustainability”)  
117 AND (“active citizenship” OR “democratic participation” OR “civic engagement”). Additional terms

118 were used to capture skills and pedagogical approaches (e.g., “sustainability competencies”,  
119 “transformative learning”, “TPSR”). For the purposes of synthesis, sources were grouped into three  
120 categories: (a) institutional and policy texts (e.g., United Nations/UNESCO), (b) empirical and review  
121 studies examining links between PE and sustainability/ESD, and (c) theoretical or pedagogical  
122 frameworks that inform learning mechanisms, values, and participation.

123 In total, 37 sources were included in the synthesis: 11 institutional/policy texts and 26 peer-reviewed  
124 academic sources (empirical studies, reviews, and conceptual/theoretical contributions). As a  
125 documented narrative synthesis, the review did not aim for exhaustive retrieval and did not apply a  
126 formal study-by-study quality appraisal but instead focused on transparent search/selection reporting  
127 and interpretive thematic mapping.

### 128 **2.3 Inclusion and exclusion criteria and selection process**

129 Inclusion criteria were: (a) publications from 2010 to 2025, (b) full text available in English, (c) an  
130 explicit link between PE and ESD/sustainability and/or active citizenship, and (d) a focus on  
131 educational settings (primary/secondary school and/or teacher education). Exclusion criteria included  
132 texts focused exclusively on competitive sport without an educational dimension, studies not related  
133 to PE, non-English full texts, and publications that did not provide sufficient methodological or  
134 contextual information to support interpretation.

135 Selection was conducted in successive stages: screening of titles and abstracts, full-text screening,  
136 and snowballing through reference lists of included sources.

### 137 **2.4 Synthesis process, analysis and illustrative evidence**

138 The analysis proceeded by organizing evidence into thematic axes and comparing patterns across  
139 sources. Themes were documented explicitly and linked to the study aims (Snyder, 2019).  
140 Interpretation followed principles of qualitative meaning-making and conceptual clarification (Pope  
141 & Mays, 2020). The main axes were: (1) pedagogical approaches and teaching models in PE that  
142 support ESD, (2) sustainability competencies, civic competence, and values, (3) teacher professional

143 development and implementation conditions, and (4) assessment and implementation tools. To  
144 enhance practical relevance, the Results section presents illustrative evidence mapped onto these  
145 axes, alongside targeted references to the Greek context as an applied example of implementation  
146 needs (Moshou & Drinia, 2025).

147 The narrative synthesis was intended to support conceptual mapping and interpretation rather than  
148 exhaustive coverage or quantitative comparison. For this reason, the credibility of the conclusion rests  
149 on a transparent account of the search and selection steps and on a clear description of how themes  
150 were derived and linked to the study aims (Ferrari, 2015; Snyder, 2019).

### 151 **3. Results**

#### 152 **3.1 Mapping the body of sources**

153 The body of sources compiled in this study is heterogeneous, reflecting the multidimensional nature  
154 of ESD and the role of PE as a field of application. The sources fall into three broad categories.  
155 Initially, institutional and policy texts define SD and position education as a driver of change (United  
156 Nations General Assembly, 2015; UNESCO, 2020). These policy sources also portray education as  
157 a key lever for achieving the SDGs, by building cross-cutting competencies and enabling participation  
158 in social transformation (UNESCO, 2017).

159 Then, review and empirical studies document links between PE, sustainability and ESD and describe  
160 pedagogical mechanisms for implementation (e.g., Baena-Morales & González-Víllora, 2023; Royet  
161 et al., 2024). Lastly, implementation tools and frameworks support the documentation and evaluation  
162 of PE practices for ESD (e.g., Baena-Morales et al., 2024).

163 Despite the diversity of the sources, the review identified coherent patterns that converge on four key  
164 axes: (1) pedagogical practices and learning mechanisms in PE (including teaching models), (2)  
165 sustainability skills/competencies and active citizenship values/outcomes, (3) teacher professional  
166 development and implementation conditions, and (4) assessment and implementation tools.

167 The link between PE and citizenship in the international literature is documented both in institutional  
 168 discourse, where quality PE is linked to the development of skills of socially responsible citizens  
 169 (UNESCO, 2015b), as well as in research approaches that explicitly examine the cultivation of active  
 170 citizenship through PE and sport (O'Donovan et al., 2010). For a brief overview of the evidence base,  
 171 Table 1 maps representative sources and tools across the four thematic areas.

172 **Table 1. Evidence map of key sources included in the narrative synthesis**

Source (Author, Year)	Type	Axis*	Key contribution / outcomes (brief)
United Nations General Assembly (2015)	Policy	1-3	SDGs/Agenda 2030, SDG 4.7 framing for ESD & citizenship
UNESCO (2020)	Policy	1-3	ESD Roadmap, implementation directions and priorities
UNESCO (2017)	Policy	2-3	ESD learning objectives (cognitive/socio-emotional/behavioral)
European Commission (2022)	Policy	3	Environmental sustainability learning, cross-curricular integration issues
Baena-Morales et al. (2021)	Empirical/Conceptual	1	Practice-based models to map SDGs/ESD objectives in PE
Baena-Morales & González-Villora (2023)	Review/Conceptual	1-3	PE contribution to SDGs, implementation reflections
Royet et al. (2024)	Review (scoping / evidence mapping)	1-4	Maps evidence across themes (including tools), highlights gaps and future directions
Thurm et al. (2024)	Review (systematic)	1-2	Sport/PE potential for sustainability education, mechanisms/outcomes
Hellison (2011)	Pedagogical model	1-2	TPSR model, responsibility, reflection, transfer beyond class
Legrain et al. (2021)	Empirical	1-3	Sustainable cooperative learning in PE, conditions for implementation
Jacobs et al. (2022)	Empirical	2	Students' perceptions of life skills via TPSR, socio-emotional outcomes
Aygun et al. (2024)	Review/meta-analysis	2	Socio-emotional outcomes of TPSR interventions
Lohmann et al. (2021)	Review (systematic)	3	Teachers' action competence for ESD in PE, competence needs
Fröberg et al. (2022)	Empirical (survey)	3	SD competencies in PE teachers; training needs
Baena-Morales et al. (2024)	Tool/Validation	4	PESD questionnaire, assessing sustainability-oriented PE practices
Tassi et al. (2025)	Tool development (pilot)	4	Pilot inventory assessing PE teachers' attitudes and self-reported teaching practices on SD

173 \*Axis: (1) pedagogical mechanisms/models, (2) competencies/values & active citizenship outcomes, (3)  
 174 teacher PD & implementation conditions, (4) assessment/tools.

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### 180 **3.2 Pedagogical mechanisms in PE that promote ESD**

181 The reviewed sources suggest that PE can support ESD when lessons rely on experiential, embodied  
182 learning. In this case, the focus shifts from drills or fitness alone to values and social skills (UNESCO,  
183 2015b; UNESCO, 2020). This approach fits well with ESD perspectives that emphasise participation,  
184 dialogue, and curriculum innovation (Tilbury, 2011).

185 A recurring message is that it helps to translate broad sustainability aims into concrete learning tasks.  
186 Practice-based PE models can support this translation by linking specific ESD objectives to explicit  
187 learning outcomes (Baena-Morales et al., 2021). In everyday lessons, cooperative games, negotiated  
188 rules, and structured group work can make participation feel real. They can also help students  
189 experience inclusion and responsibility in action. At the same time, cooperative approaches need  
190 consistency. They work best when roles are clear and reflection is planned, otherwise activities can  
191 become fragmented (Legrain et al., 2021).

192 Teaching models such as Teaching Personal and Social Responsibility (TPSR) provide a structured  
193 way to organise these processes. They use routines for goal-setting, choice, reflection, and transfer  
194 beyond the lesson (Hellison, 2011). This is often linked to positive socio-emotional outcomes and to  
195 students' perceptions that they develop life skills (Aygun et al., 2024; Jacobs et al., 2022). Finally,  
196 outdoor and environmental learning can also contribute to sustainability goals, but it needs clear  
197 pedagogical intent and meaningful action to have value (Royet et al., 2024; Thurm et al., 2024).

### 198 **3.3 Sustainability competencies and active citizenship values cultivated through PE**

199 Beyond pedagogical mechanisms, international literature highlights that PE can produce learning  
200 outcomes linked to sustainability and active citizenship when its design consciously targets values,  
201 attitudes and social skills. Values such as empathy, cooperation, respect, justice, social responsibility  
202 and a predisposition to engage in collective action within groups can be fostered, especially when  
203 collaborative games, group roles and structured reflection are used (Aygun et al., 2024; Hellison,  
204 2011; Jacobs et al., 2022). These outcomes connect to competencies that are explicitly discussed in

205 the context of SDGs/ESD, such as responsible decision-making, collaborative problem solving,  
206 participation and action on issues of common interest (Baena-Morales & González-Víllora, 2023;  
207 Royet et al., 2024; UNESCO, 2017; UNESCO, 2020). In the broader ESD literature, these outcomes  
208 are often framed through sustainability competencies. For example, Rieckmann (2018) highlights key  
209 competencies needed to support social transformation towards sustainability. In higher education,  
210 Wiek et al. (2011) propose five widely used competencies, systems thinking, anticipatory, normative,  
211 strategic, and interpersonal competence, to describe what learners need in order to understand  
212 complex problems and design meaningful action. Studies examining the perceptions of teachers and  
213 future teachers also suggest that educational practices in PE can enhance environmental awareness  
214 and a sense of responsibility, but the extent and quality of these outcomes are influenced by how the  
215 teacher perceives sustainability and translates it into everyday teaching practice (Isgren Karlsson &  
216 Backman, 2023; Merma-Molina et al., 2023). For example, tasks that require negotiated rules,  
217 collective organization, and reflection on choices and consequences can translate sustainability values  
218 into lived experiences of participation and responsibility.

219

### 220 **3.4 The role of the PE teacher, obstacles, needs and conditions for implementation**

221 The teacher is central to whether ESD becomes a coherent pedagogical practice. Teachers do not only  
222 shape what students know. They also influence attitudes and the willingness to act in relation to socio-  
223 environmental challenges (Rieckmann, 2012; Wals, 2015). Although the literature recognises PE as  
224 a practical setting for ESD, implementation depends on everyday teaching decisions. It also depends  
225 on how teachers understand sustainability and on the support they receive within the school context  
226 (Lohmann et al., 2021).

227 A recurring barrier is the way sustainability is often framed. In many settings, it is reduced mainly to  
228 the environmental dimension and linked mostly to outdoor education. This narrow view can keep  
229 ESD outside systematic planning. It can also limit attention to social and civic dimensions that are  
230 highly relevant to active citizenship (Isgren Karlsson & Backman, 2023). Survey evidence suggests

231 that systematic teaching of sustainability issues in PE is still not widespread. At the same time, many  
232 teachers report a clear need for training and for practical pedagogical tools (Fröberg et al., 2022).

233 Overall, the evidence points to a set of implementation conditions. These include targeted  
234 professional development (knowledge, pedagogy, and assessment), access to concrete examples and  
235 tools, and institutional support at both school and curriculum level (Lohmann et al., 2021). In the  
236 Greek context, environmental education is often described as optional and fragmented. This  
237 reinforces the need for clearer guidance and sustained teacher support (Moshou & Drinia, 2025).

### 238 **3.5 Assessment and implementation tools**

239 In the reviewed literature, a recurring theme is the need to document how ESD is implemented in PE  
240 using appropriate assessment tools. Without clear indicators and reliable measures, ESD in PE may  
241 remain an intention rather than a coherent teaching practice. This makes systematic monitoring and  
242 improvement difficult (Royet et al., 2024). In this context, recent efforts have focused on developing  
243 and validating instruments that assess whether PE teaching practices are aligned with sustainability  
244 goals and dimensions of learning for ESD. One example is the Physical Education for Sustainable  
245 Development (PESD) questionnaire, a validated instrument designed to capture teachers'  
246 sustainability-oriented teaching interventions in PE (Baena-Morales et al., 2024). Complementary  
247 work also targets PE teachers' attitudes and self-reported practices related to SD. For instance, Tassi  
248 et al. (2025) presented the pilot development of an inventory that documents how teachers understand  
249 SD and how they report integrating it into teaching. The study noted that such instruments can support  
250 more systematic monitoring of implementation, while further refinement and validation are still  
251 needed (Tassi et al., 2025). Despite relative progress, significant gaps remain, especially in assessing  
252 values and attitudes (e.g., empathy, justice, social responsibility). Moreover, evaluating participation  
253 and collective action is methodologically demanding and often relies on heterogeneous approaches,  
254 which makes it difficult to compare findings across studies and contexts (Baena-Morales & González-  
255 Villora, 2023). Overall, sources agree that the further development of common indicators and

256 multimodal tools (e.g., observation, self-report, learning evidence) is a critical prerequisite for the  
257 maturation of the field.

### 258 **3.6 Summary model of findings**

259 Collectively, the findings point to a coherent framework in which PE can function as a field of  
260 application for ESD when it deliberately links experiential, embodied learning with collaborative and  
261 reflective pedagogical practices. Through these mechanisms, learning outcomes related to  
262 sustainability skills and active citizenship values (e.g., empathy, cooperation, social responsibility,  
263 and collective action) become more visible. However, the quality and consistency of implementation  
264 depend on conditions relating to the teacher (perceptions, training, pedagogical support) and on the  
265 ability to document practice with appropriate tools and evaluation indicators. Strengthening  
266 professional development and developing shared assessment frameworks therefore appear critical for  
267 moving from fragmented actions to a more coherent integration of ESD into PE.

## 268 **4. Discussion**

269 Overall, this synthesis indicates that PE can function as a practical field of application for ESD when  
270 lesson design combines experience-based learning, collaboration, and structured reflection. These  
271 elements help students move from participation to meaningful action. This interpretation is consistent  
272 with recent reviews, which argue that ESD-oriented work in PE is most visible through experiential  
273 and cooperative practices, as well as targeted pedagogical models. These approaches are often linked  
274 to socio-emotional outcomes and values connected to active citizenship (Baena-Morales & González-  
275 Villora, 2023; Royet et al., 2024; Thurm et al., 2024). At the same time, the evidence indicates that  
276 implementation can remain fragile without sustained professional development and practical tools to  
277 document and monitor teaching. This fragility is especially evident for outcomes related to values  
278 and participation, which are harder to evidence and assess in consistent ways (Baena-Morales et al.,  
279 2024; Fröberg et al., 2022; Lohmann et al., 2021).

280 In teaching practice, the contribution of PE to ESD becomes more visible when learning moves  
281 beyond isolated skill exercises. When tasks are organized as scenarios, students collaborate, negotiate  
282 rules of fairness and respect, and reflect on choices and consequences. These learning conditions are  
283 closely linked to outcomes highlighted in this synthesis (e.g., empathy, cooperation, social  
284 responsibility, and willingness to engage in collective action), which are also central in sustainability-  
285 oriented learning (Royet et al., 2024; Thurm et al., 2024).

286 This interpretation supports the emphasis of SDG target 4.7 on developing knowledge and skills for  
287 sustainable lifestyles, human rights, equality, and active participation, in ways that connect values  
288 with action in everyday school life (United Nations General Assembly, 2015; UNESCO, 2017). In  
289 this context, structured pedagogical models can make sustainability more teachable and actionable in  
290 PE. Approaches such as cooperative learning and social responsibility models, including TPSR, offer  
291 roles, participation norms, and reflection routines that can support inclusion and responsible  
292 participation (Aygün et al., 2024; Hellison, 2011; Legrain et al., 2021).

293 There is also a practical risk: SDG mapping in PE can become superficial if it is used only as a label.  
294 Aligning ESD objectives with practice-based PE models can help (Baena-Morales et al., 2021).  
295 However, teachers still need to make learning intentions explicit and build in reflection. If there is no  
296 evidence of learning, sustainability may remain a slogan rather than a teachable outcome.

297 Despite these encouraging findings, a consistent implication is that moving from isolated good  
298 practices to the systematic integration of ESD into PE depends on the teacher and the supportive  
299 context. When sustainability is narrowly framed as an environmental issue and associated mainly  
300 with outdoor activities, implementation tends to remain limited or fragmented, without fully  
301 exploiting the social and civic dimensions of ESD (Isgren Karlsson & Backman, 2023). Survey data  
302 from a large sample of teachers also indicate that systematic teaching of sustainability issues in PE is  
303 not yet widespread and that there is a strong demand for training and practical pedagogical tools  
304 (Fröberg et al., 2022). This pattern points to the need to strengthen teachers' professional competence  
305 for ESD in PE (Lohmann et al., 2021). One implication is that the gap in knowledge and confidence

306 may not be limited to in-service training but could also reflect how consistently ESD is embedded in  
307 initial Physical Education Teacher Education (PETE). Analyses of PETE curricula, for example,  
308 show that SD perspectives are not always clearly reflected in expected learning outcomes. This lack  
309 of clarity can make later implementation in school practice more difficult (Fröberg et al., 2022;  
310 Fröberg & Lundvall, 2025).

311 Nevertheless, documenting implementation remains a methodological challenge: without commonly  
312 accepted indicators and tools, it is difficult to evaluate outcomes related to values, attitudes and  
313 participation, which in turn makes it difficult to compare studies and contexts (Baena-Morales &  
314 González-Víllora, 2023). The development and validation of implementation and evaluation tools for  
315 EE and ESD is therefore a critical step in the maturation of the field and in supporting educators in  
316 practice (Baena-Morales et al., 2024). In Greece, environmental education is often described as  
317 optional and fragmented, which reinforces the need for clearer guidance and professional  
318 development to support more coherent implementation (Moshou & Drinia, 2025). In this direction,  
319 the Greek Institute of Educational Policy (IEP) supports the “Active Citizen Actions” curriculum  
320 program through a Scientific Unit for Education for Active Citizenship and Sustainability. The  
321 initiative links civic actions to the 17 United Nations (UN) SDGs and promotes whole-school  
322 participation, networking with external partners (e.g., universities, non-governmental organizations  
323 (NGOs), local authorities), and the dissemination of good practices through seminars and events  
324 (Institute of Educational Policy, 2024).

325 In line with the purpose of the study, this synthesis clarifies how PE can activate ESD through specific  
326 pedagogical mechanisms, including experiential learning, collaboration, and reflection. It also shows  
327 which learning outcomes appear most frequent and meaningful, particularly sustainability skills and  
328 values linked to active citizenship. Importantly, the consistency and quality of these outcomes seem  
329 to depend on key implementation conditions, such as teachers’ professional readiness, institutional  
330 support, and the availability of reliable documentation and assessment tools. The following

331 limitations do not invalidate the conclusions; rather, they set the boundaries of generalization and  
332 inform more targeted directions for future research and practice.

333 Across themes, the evidence base remains heterogeneous. Many contributions are conceptual or  
334 policy-oriented. Furthermore, a large portion of the empirical research is based on small-scale  
335 interventions and on outcomes reported by participants themselves. This limits confidence regarding  
336 real-world impact. The most consistent findings concern socio-emotional outcomes, which are clearer  
337 when structured pedagogical models are used. In contrast, outcomes related to values, political  
338 participation, and collective action are defined and measured with less consistency. Implementation  
339 can also be weak in practice. A common risk is superficial SDG “labelling”. Another risk is isolated,  
340 one-off activities that are not connected to the curriculum. Transfer beyond the PE lesson is also  
341 limited when reflection and documentation are minimal. These limitations do not negate the potential  
342 of PE for ESD. Instead, they point to the need for clearer implementation guidance and more robust  
343 multi-method evaluation.

#### 344 **Limitations of the approach**

345 This paper is based on a documented narrative synthesis. This approach supports the interpretation of  
346 diverse sources and the identification of conceptual patterns, but it also has limitations. First, because  
347 the search was not exhaustive and no formal quality appraisal was conducted for each study, some  
348 relevant publications may have been missing, and certain geographical or educational contexts may  
349 be underrepresented. Second, variation across studies (designs, samples, age groups, and pedagogical  
350 interventions) limits direct comparisons and generalization, particularly for outcomes related to  
351 values, attitudes, and participation. Third, much of the evidence relies on teachers’ self-reports or  
352 program descriptions, which may be affected by social desirability and make it harder to judge real-  
353 world impact. Finally, the absence of shared indicators and comparable assessment tools limits how  
354 confidently findings can be compared across studies and contexts. Taken together, these limitations  
355 temper the conclusions and point to the need for more systematic, multi-method research designs.

## 356 **5. Conclusions and implications**

357 Taken together, the findings point to PE as a promising setting for ESD when lesson design  
358 deliberately connects experiential learning with collaboration, reflection, and civic values. Under  
359 these conditions, PE supports not only physical development but also the cultivation of sustainability-  
360 related skills and active citizenship values, such as empathy, cooperation, respect, social  
361 responsibility, and readiness to engage in collective action. However, implementation appears  
362 vulnerable when sustainability is treated mainly as a narrow environmental topic, when systematic  
363 pedagogical support is limited, or when tools for documenting outcomes are lacking.

364 **Implications for educational practice and teacher development.** At the level of educational  
365 practice, integrating ESD into PE requires clear learning intentions and structured teaching routines.  
366 These include purposeful group work, defined roles, agreed rules for participation, and planned time  
367 for reflection. It also requires activities that allow students to test values and attitudes in practice, not  
368 only to discuss them. Professional development is a key prerequisite. It supports teachers not only in  
369 understanding ESD, but also in translating it into classroom practices that are feasible and assessable.

370 **Implications for school community, curriculum and policy (cities/regions perspective).** At the  
371 level of the school community, ESD is likely to be strengthened when it is embedded in a broader  
372 culture that encourages cooperation, participation, and shared action. Cross-curricular projects, the  
373 purposeful use of outdoor spaces, and collaboration with other disciplines can reinforce coherence  
374 and add meaning to learning experiences. From a cities-and-regions perspective, these conditions are  
375 strengthened when schools build partnerships with local authorities, community organisations,  
376 universities, and place-based initiatives that connect learning with local sustainability priorities and  
377 quality-of-life goals. From a policy perspective, including within initial teacher education (PETE),  
378 the findings reinforce the need for ESD to be integrated more systematically into curricula and teacher  
379 preparation, supported by clear learning outcomes and practical resources. Finally, the development  
380 of shared indicators and multimodal assessment tools (e.g., observation, self-report, learning

381 evidence) remains important for documenting implementation and supporting comparisons across  
382 contexts.

383 **Research agenda.** Research should now move beyond predominantly conceptual accounts and small-  
384 scale self-report evidence by using multi-method designs, clearer operationalization of active  
385 citizenship outcomes, and longer-term follow-up. Further validation and practical testing of  
386 assessment tools across contexts would also strengthen the evidence base.

387 **Contribution of this review.** By bringing together PE-based ESD work through an explicit active  
388 citizenship lens and mapping representative sources and tools (Table 1), this synthesis makes the  
389 evidence easier to navigate and the implementation requirements easier to act on. When deliberately  
390 designed, PE can make sustainability and democratic participation more visible as lived experiences  
391 in everyday school life.

## 392 6. Acknowledgements

393 Language support tools (DeepL and ChatGPT, OpenAI) were used solely for translation and English-  
394 language editing; the authors take full responsibility for the content of the manuscript.

## 395 7. References

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