

Exploring the nonlinear relationship between digital economy development and industrial carbon unlocking: Threshold effect, tunnel model and “techno-institutional” framework analysis

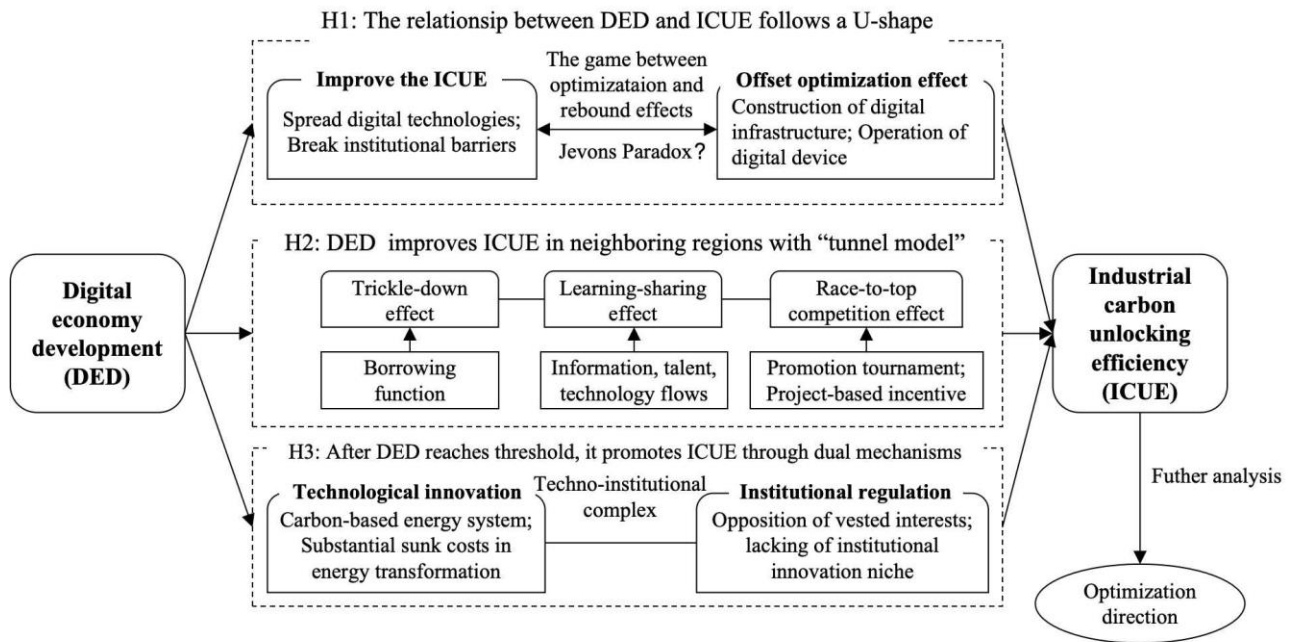
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Graphical abstract:



Abstract: The digital economy development (DED) contributes to breaking the path dependency dilemma of industrial carbon lock-in and achieving high-quality development that balances economic and ecological benefits. This study, based on the panel data from 274 cities in China from 2013 to 2022, aims to identify the phased relationship between the digital economy development and industrial carbon unlocking efficiency (ICUE). The main findings are as follows: (1) The impact of digital economy development on industrial carbon unlocking efficiency exhibits a double-threshold

effect. After verification through grouped instrumental variable (IV) regression, the conclusion remains valid. It shows a "U-shaped" relationship of first decreasing then increasing, and finally reaching equilibrium. (2) Digital economy development could significantly promote industrial carbon unlocking efficiency in multi-dimensional adjacent regions based on the "tunnel model"; (3) Once digital economy development enters maturity stage, industrial carbon unlocking efficiency is mainly improved through two key pathways: technological innovation and institutional regulation; (4) Based on training and simulations of existing samples, cities most likely to achieve optimal industrial carbon unlocking performance in digital industry development are mainly concentrated around China's "Hu Huanyong Line" and the southeast coastal areas, which can fully leverage their resource endowments, location advantages, and leading roles.

Keywords: digital economy; industrial carbon unlocking; panel threshold model; techno-institutional complex; tunnel model; machine learning model

1. Introduction

The report of the 20th National Congress of the Communist Party of China (CPC) emphasized the key strategy of "promoting green development and fostering harmony between humanity and nature". In addition, a coordinated approach for industrial restructuring while simultaneously advancing carbon reduction, pollution control, green expansion and economic growth has been proposed to manifest the determination of Chinese government to achieve carbon peaking by 2030 and carbon neutrality by 2060 (Cai et al., 2024). In practice, since the 12th Five-Year Plan has firstly incorporated the reduction of CO₂ emission per unit of GDP as a binding target in China's national economic and social development planning, subsequent several Five-Year Plans continued to include similar mandatory carbon reduction targets.

However, at the end of 2021, China's total annual CO₂ emissions were 10.523 billion tons, accounting for 45% of global emissions and still the world's largest emitter¹. The persistent challenge stems from the entrenched reliance on fuels in certain regions, which locks industrial development into carbon-intensive energy systems, creating the dilemma of "industrial carbon lock-in" (Unruh, 2000). Carbon lock-in results from the path dependency of traditional industry development, leading to a self-reinforcing and stable operational model (Niu & Liu, 2021). It inhibits the adoption and diffusion of low-carbon technologies, thereby weakening the effectiveness of carbon reduction policies.

The digital economic development (DED) characterized by the fusion of financial and technological elements (Tian et al., 2024), provides a promising pathway for carbon unlocking due to its features of "low-carbon emission, high output, and high returns." The digital transformation is usually linked with carbon sink and negative carbon technologies, and DED embodies both technological and institutional transformation, providing a dual-pronged approach for industrial carbon unlocking. On one hand, as digital technologies increasingly permeate various sectors, their integration with traditional industries has become a crucial driving force for economic transformation and stable growth. On the other hand, the institutional reforms of DED, such as piloting the establishment of "National Big Data Comprehensive Pilot Zones" and the "Broadband China" initiative, have emerged as key mechanisms for cities to realize their "dual carbon" goals. However, some scholars have also proposed the concept of "digitization paradox", which is adopted to describe the economic growth paradox (Li and Wu, 2023) or carbon reduction paradox (Bai et al., 2023) with the development of digital economy and technology. The study aims to explore the relationship

¹ Referring to: Analysis of global carbon dioxide emissions in 2021: more than half of carbon emissions in the Asia-Pacific region, <https://www.163.com/dy/article/HF7K0OPQ055360RU.html>

between DED and industrial carbon unlocking in China, with a focus on the puzzle of the “digitization paradox” in carbon unlocking. The findings hold significantly theoretical and practical value for promoting China’s low-carbon transformation.

2. Literature review

In recent years, the relationship between DED and urban carbon emissions has gradually gained significant academic attention. DED is not only seen as a new driver of economic growth, but also a key enabler of sustainable development (Nara et al., 2021). Some studies suggest that DED facilitates the transition to a green economy by accelerating industrial upgrading through the widespread dissemination and integration of knowledge, ultimately promoting low-carbon development (Paschou et al., 2020). However, some other studies indicate that the relationship between DED and carbon emissions is nonlinear. The carbon reduction effect of DED will only become apparent when it reaches a certain scale (Kwilinski, 2024; Xin et al., 2023a). Due to the “carbon-intensive” characteristic of digital industry expansion and infrastructure construction in its early stage, which leads to increasing energy consumption (Bai et al., 2023). At the same time, various digital technology types could cause differential impacts on carbon reduction. At the early stage of the integration of digital innovation such as information, calculation, communication and connection technologies, it could be identified that carbon emission will rapidly grow with the construction of digital infrastructure without other policy intervention (Jiang et al., 2021). But the commercial application of digital technology, such as the visualization reform, digital transformation, could gradually result in carbon reduction significantly, since these digital technologies development are linking to industrial process emission reduction and carbon sink, negative carbon technologies (Zhang et al., 2022).

88 In the field of the industrial carbon lock-in, existing literature has explored its formation
89 mechanism, measurement methods and possible mitigation pathways. Unruh (2000) first proposed
90 the concept of “carbon lock-in”, arguing that economic development has gradually locked into a fossil
91 fuel-based energy system during the evolution of modern industry. Furthermore, the interaction
92 between outdated technologies and rigid institutional frameworks reinforces the carbon dependency
93 (Unruh & Carrillo-Hermosilla, 2006). Various methods have been developed to measure the degree of
94 carbon lock-in. The traditional approach of calculating carbon overload rate is defined as the ratio
95 between carbon sequestration capacity and carbon emissions (Zhao et al., 2024). Another method is
96 to construct an indicator system that evaluates carbon lock-in from multiple dimensions, including
97 industrial structure, institutional framework, technological progress, and social norms (Niu & Liu,
98 2021). Regarding carbon unlocking strategies, existing research has explored the key pathways,
99 including local government interventions (Dong et al., 2020), reducing income inequality (Jin et al.,
100 2020), and implementing energy and environmental policies.

101 The existing literature emphasizes the urgent need to explore effective carbon unlocking pathways
102 for industrial development under the constraints of the carbon peaking and carbon neutrality goals. As
103 a key driver for achieving dual-carbon goals, the digital economy fosters both economic growth and
104 ecological sustainability. Meanwhile, it cannot be ignored that the construction of digital
105 infrastructure might rely on carbon-intensive industries and greatly promote carbon lock-in. However,
106 current research lacks a rigorous identification of the non-linear relationship between DED and
107 industrial carbon unlocking efficiency. Additionally, few studies assess carbon unlocking
108 performance from the perspective of input-output efficiency. To address these gaps, this study is
109 grounded in the “digitization paradox” hypothesis of industrial carbon unlocking. It aims to identify
110 the phased relationship between DED and industrial carbon unlocking efficiency (ICUE) based on

China's city samples. Specifically, it examines the impact mechanisms of DED on ICUE within the “techno-institutional” framework. Furthermore, leveraging policy learning models from machine learning, the study proposed optimization strategies for enhancing ICUE through DED.

3. Theoretical framework

The study explores the relationship between DED and ICUE in China, grounded in the digitization paradox, externality theory, and the “techno-institutional” analytical framework. Furthermore, it aims to identify the impact effects, potential mechanisms, and optimization strategies. The specific analytical framework is shown in **Figure 1**.

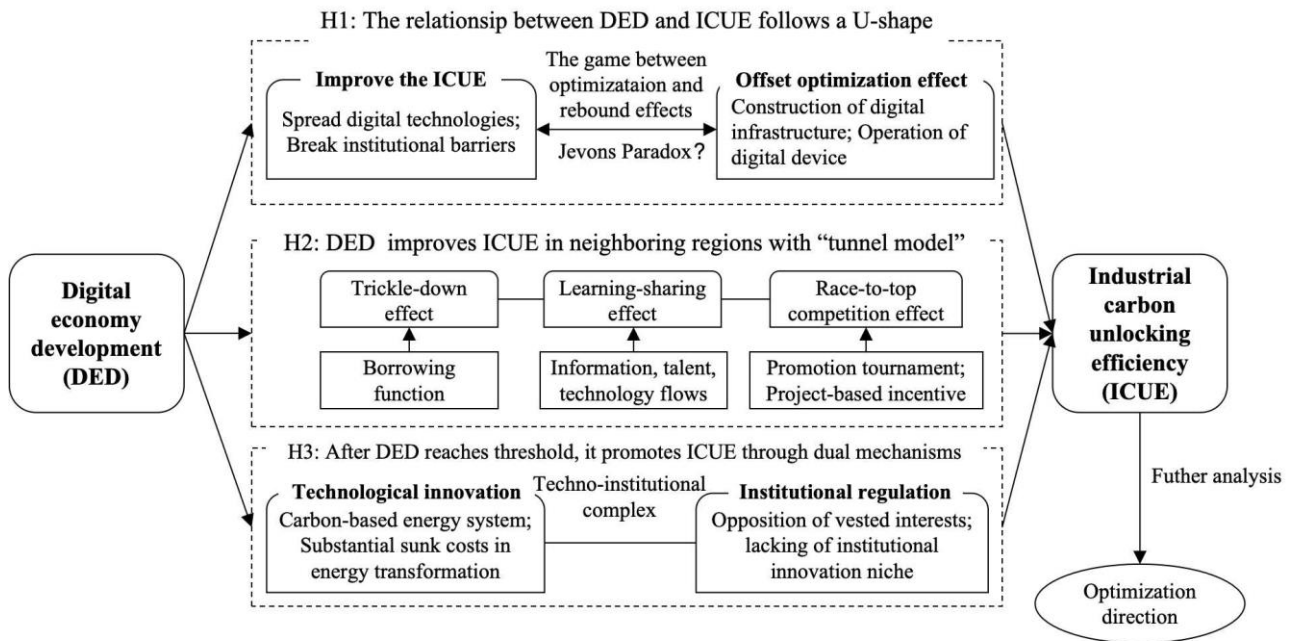


Figure 1. Logical framework

3.1 The digitization paradox of industrial carbon unlocking

The DED promotes industrial carbon unlocking through both technological innovation and institutional regulation mechanisms: **(1) Technological innovation perspective.** The DED is closely

related to big data technologies and holds significant potential to achieve both economic growth and ecological sustainability (Wu et al., 2025). Firstly, digital technologies facilitate knowledge diffusion, accelerate industrial upgrading and transformation, thereby paving the way for low-carbon economy. Secondly, digitization enhances energy monitoring and management capabilities, it partially replaces the public supervision which could reduce the cost of clean energy utilization, and supports the transition to renewable energy (Cai, et al., 2025). **(2) Institutional regulation perspective.** Industrial carbon lock-in is reinforced by self-perpetuating institutional frameworks. Bergek et al (2013) emphasized the necessity to empower participants within new technological innovation system to overcome the institutional barriers of carbon lock-in. The widespread adoption of digital technologies requires strong government policy support to mobilize resources and create market demand. For example, increasing subsidies for local digital infrastructure can foster technological innovation, improve energy efficiency, and ultimately break the vicious cycle of carbon lock-in (Healy & Barry, 2017).

However, the DED heavily relies on industrial infrastructure construction, electronic component manufacturing, digital machinery production, and other high energy-intensive industries. Therefore, the early stage of DED may drive up energy consumption, and hinder industrial carbon unlocking. In the initial phase of digitization, the marginal benefits derived from investments in digital infrastructure are lower than the marginal costs. It results in a U-shaped relationship between digital investment and total factor productivity (TFP) (Jin & Yu, 2022). The increase in TFP driven by digitization on the early stage often triggers a series of rebound effects, leading to an unexpected rise in overall energy consumption. This rebound effect could possibly offset the positive effects of technological innovation and industrial restructuring, aligning with the Jevons Paradox (Blake, 2005). Given this reassessment of the digitization paradox, this study proposes the following hypothesis:

151 **H1:** The relationship between DED and ICUE in China follows a U-shaped pattern at city-level,
152 initially decreasing and then increasing.

153

154 **3.2 Spatial spillover effect and “tunnel model” of digital economy**

155 According to the externality theory and regional interdependence theory (Ertur & Koch, 2007),
156 the DED could significantly promote ICUE in cities with multi-dimensional proximity (Chaudhuri,
157 1996). The concept of multi-dimensional proximity city networks suggests that, as the digital economy
158 evolves, spatial spillover effects have transcended the traditional geographical clusters, forming
159 interconnected networks across geographical, technological, relational, cognitive, and cultural
160 dimensions through the “tunnel model” of digital technologies. The potential mechanisms include:
161 (1) **Trickle-down effect:** when the regional central city’s DED exceeds a certain threshold, industrial
162 relocation, investment diffusion and technological spillovers will expand to surrounding areas. That
163 is, cities with highly developed digital industries enable their multi-dimensional adjacent cities to
164 utilize digital infrastructure, improve local energy and industrial structure, while mitigating the
165 negative effects associated with the early stage of DED (Liu et al., 2024). (2) **Learning-Sharing**
166 **effect:** Innovations in digital technologies, such as big data, block-chain, and artificial intelligence,
167 have improved the efficiency of cross-border information, talent, and technology flows. This process
168 promotes the cross-regional transmission of advanced technologies, facilitates spatial interactions and
169 shared utilization of new digital infrastructure (Fichman et al., 2014). (3) **Race-to-the-top**
170 **Competition effect:** Driven by the local government promotion tournament mechanism and the
171 project-based nature of digital industry development, local governments increasingly prioritize
172 leveraging the digital economy to promote industrial carbon unlocking. This focus might trigger a
173 race-to-top competition among cities in the field of digital technology development. Through

174 demonstration and spillover effects with inter-city competition (Fluck & Mayer, 2005), it could realize
175 the improvement of ICUE in surrounding cities. Accordingly, we propose the following hypothesis:

176 **H2:** The DED exhibits a significant spatial spillover effect, improving the ICUE of cities with
177 multi-dimensional proximity.

178

179 **3.3 Identification of carbon unlocking pathways with DED under the “Techno-Institutional”** 180 **framework**

181 The techno-institutional complex formed by the inertia of high-carbon energy consumption
182 reinforces the industrial carbon lock-in effect in certain cities, making industrial production and social
183 consumption dependent on carbon-based energy systems. It not only hinders the adoption of low-
184 carbon technologies, but also weakens the effectiveness of relevant carbon reduction policies (Seto
185 et al., 2016). **(1) Technological pathways:** Firstly, the existing fossil fuel-based energy system has
186 been highly mature, with strong complementarity among mainstream technologies, which reduces
187 the uncertainty of sustained investment. In contrast, low-carbon and renewable energy technologies
188 lack integration with dominant energy system, contributing to higher short-term opportunity costs for
189 their adoption (Janipour et al., 2020). Secondly, there are still substantial sunk costs in transforming
190 fossil fuel infrastructure, including industrial production lines, logistics support, and equipment,
191 which lock the energy system into a high-carbon trajectory (Arbuthnott & Brett, 2013). To achieve
192 scale economy and maintain competitive advantages, related carbon-intensive enterprises tend to
193 adhere to current energy utilization and production models. **(2) Institutional pathways:** Firstly, the
194 vested interests in high-carbon energy sector have institutional advantages in power distribution,
195 allowing them to formulate policy rules that obstruct the transition to low-carbon energy. For example,
196 in Norway, high emission private enterprises leveraged exclusive social networks to resist tax

197 incentives policies for renewable energy vehicles, thereby maintaining fossil fuel dependence in the
198 transportation sector (Normann, 2017). Secondly, existing policies, technical standards, and energy
199 production contracts predominantly encourage firms to focus on technological innovation and
200 production related to fossil fuels, leaving little institutional improvement space for disruptive green
201 innovation niche (Sanden & Hilman, 2011). Therefore, breaking carbon lock-in requires strategies that
202 address both technological and institutional barriers.

203 The relationship between DED and industrial carbon lock-in exhibits a strong correspondence
204 within the “techno-institutional” framework. The digital economy can similarly break industrial
205 carbon lock-in through both technological innovation and institutional regulation. However, the initial
206 construction of digital infrastructure might partially offset the optimization effects driven by digital
207 innovation and industrial structural improvements. Thus, this study put forward **Hypothesis 3:**

208 **H3:** In the early stage of DED, digital infrastructure investment weakens ICUE. However, once
209 the construction of digital infrastructure reaches a certain level of maturity, the DED mainly enhances
210 ICUE through a dual mechanism of technological innovation and institutional regulation.

211 According to the empirical results, the improvement effects of carbon unlocking efficiency before
212 and after the maturity threshold are -29.17% and 38.39%, respectively, showing a "U-shaped"
213 relationship of first decreasing then increasing, and finally reaching equilibrium. At the same time,
214 the key carbon unlocking pathways of “techno-institutional” complex are identified through
215 intermediary mechanism analysis while “tunnel model” of DED is also proved with spatial
216 econometric regression. These theoretical hypotheses above have been quantitatively validated.

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220 **4. Data, Variables and Models**

221 **4.1 Data source**

222 The study selects a sample of 274 Chinese cities from 2013 to 2022. Data of carbon emissions
223 and most socio-economic variables come from the *China City Statistical Yearbook*, *China Regional*
224 *Statistical Yearbook*, *China Energy Statistical Yearbook*, and various municipal-level statistical
225 yearbooks. The indicator *Digital Inclusive Finance Index* is calculated based on the *Digital Inclusive*
226 *Finance Indicator System and Index Compilation* (Guo et al., 2020). The *Green Patent Authorization*
227 data comes from the *National Intellectual Property Patent Database*, while *Industrial Land Transfer*
228 data is obtained from the transaction records on the China Land Market website.

229

230 **4.2 Variables measurement**

231 **4.2.1 Dependent variable: Industrial Carbon Unlocking Efficiency (ICUE)**

232 The measurement of ICUE should consider the balance between socio-economic benefits and
233 ecological sustainability, and systematically evaluate the efficiency of industrial carbon unlocking at
234 the city level from an input-output perspective. Following the Super-efficiency SBM model proposed
235 by Tone & Tsutsuim (2009), the study constructs an input indicator system from institutional,
236 technological and social dimensions, and the output indicator system consists of desirable economic
237 output and undesirable carbon emissions output (**Table 1**), aiming to evaluate the multi-objective
238 performance of economic growth and carbon reduction.

239

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Table 1. The input-output indicator system for the measurement of ICUE

Dimension	Indicator type	Specific indicator	Measurement method
Input indicators	Institutional input	Environmental regulation level	Ratio of energy conservation & environmental protection expenditure to local fiscal expenditure

		Institutional quality level	Marketization index
	Technological input	R&D investment	Ratio of R&D expenditure to local GDP
		R&D human resources	Number of R&D personnel per 10000 people
	Social input	Public environmental awareness	Environmental attention index (Baidu search index)
		Urban greening investment	Built-up area greening rate
	Desirable output	Economic development level	GDP per capita
Output indictors	Undesirable output	Carbon emission intensity	Ratio of local CO ₂ emissions to GDP

4.2.2 Independent variable and threshold variable: Digital economy development (DED) level and Digital infrastructure level

This study comprehensively evaluates the DED level across multiple domains, including digital infrastructure, digital industries and digital finance (Xin et al., 2023b). Several sub-dimension indicators are selected to construct the assessment framework for the DED level (*dig_econ*), namely: long-distance optical cable density, per capita broadband internet access ports, mobile phone penetration rate, internet penetration rate, employment ratio in information transmission, computer services and software industries, per capita telecommunications business revenue, and the digital inclusive finance index (**Table 2**). Entropy method is adopted to determine the indicator weights, with a standardized scoring process involving normalization, weight assignment, weighted aggregation and logarithmic transformation to generate a panel dataset reflecting the DED level.

According to **hypothesis 1**, in the early stage of DED, the high-carbon energy requirement for digital infrastructure construction might result in its marginal costs exceeding marginal benefits, however, it could promote low-carbon transition when digital infrastructure emerging from the integration of digitalization and low-carbon development (Lei et al., 2025). Therefore, the study

257 employs the digital infrastructure level (*dig_infra*) as the threshold variable.

258 **Table 2.** The measurement index system of DED level

Dimension	Indicator
Digital infrastructure	Long-distance optical cable density
	Per capita broadband internet access ports
	Mobile phone penetration rate
	Internet penetration rate
	Employment ratio in information transmission, computer services and software industries
Digital industry	Per capita telecommunications business revenue
Digital finance	Digital inclusive finance index

259

260 **4.2.3 Mechanism variables: Corporate green innovation and Governmental industrial**
261 **regulation**

262 Based on **hypothesis 3**, the study explores the mechanism pathways of DED promoting ICUE
263 within the “techno-institutional” framework. The technological pathway could be measured by
264 **Corporate green innovation** at city level, with the number of granted green patents (*patent*) as an
265 indicator, aiming to capture the scale of corporate green innovation output from a technological
266 perspective. The calculation is based on the total number of granted green invention patents and green
267 utility model patents each year.

268 The institutional pathway could be evaluated by the **intensity of local government industry**
269 **regulation**, measured by the deviation of industrial land transfer prices at city level. Local
270 governments regulate the industrial sectors through differential land supply strategies, utilizing

selective industrial land pricing mechanisms (Wang et al., 2021). Specially, when local governments exhibit a weak preference for selective land supply, they tend to adopt unified pricing policy, leading to low deviations in industrial land prices. Conversely, they adopt a “one plot, one price” method to screen industrial projects, resulting in significant deviations in industrial land prices. The formula for calculating industrial land price deviation is shown as follow:

276

277

$$Land_SD_{it} = \frac{\sqrt{\sum_{j=1}^n (P_{ijt} - \bar{P}_{jt})^2}}{n} \quad (1)$$

278

Where $Land_SD_{it}$ represents the industrial land price deviation index, used to measure the intensity of local government industry regulation. P_{ijt} denotes the average land transfer price for industry j in city i in year t , while \bar{P}_{jt} is the overall average land transfer price for all industries in city i in year t . And n represents the number of industrial sectors.

283

284 4.2.4 Instrumental variable:

Given the potential endogeneity caused by reverse causality or omitted variables in the relationship between DED and ICUE, the study adopts an instrumental variable (IV) approach, following the methodology proposed by Chen & Chen (2018). Local governments' preferences for DED are quantified by counting the frequency of digital economy-related terms² (IV_word) in the annual work reports of municipal governments. Since these reports are typically released at the beginning of the year, setting the policy agendas in advance, the carbon reduction performance within the same year cannot retrospectively affect their intentions. Meanwhile, to address the omitted

² Using Python for text processing, a digital economy-specific corpus was employed to segment and extract 39 relevant terms, including “smart economy”, “information economy”, “intelligent economy”, “information and communication technology”, “ICT”, and “telecommunication infrastructure.”

variable bias caused by geographical and natural factors, the study incorporates the average slope of the city (IV_{pd}) as another instrumental variable. All in all, the study constructs an interaction term between the frequency of digital economy-related terms in local government reports and the reciprocal of the city's average slope as the final instrumental variable (IV) for DED.

4.2.5 Control variables

To mitigate potential confounding effects, the study incorporates a series of control variables, including: (1) **The degree of openness ($fore_gdp$)**: It could be measured by the ratio of foreign direct investment (FDI) to local GDP; (2) **Population density (pop_den)**: It could be measured by the number of population per unit of administrative area; (3) **Industrial structure ($second$)**: It could be represented by the ratio of the added value of the secondary industrial to GDP; (4) **Local government fiscal capacity (fis_income)**: It could be measured by the proportion of local fiscal revenue to GDP; (5) **Innovation potential (uni_stu)**: It could be measured by the ratio of the number of registered higher education students to the total local population. (6) **Road transport capacity ($traffic$)**: It can serve as an indicator of the level of local transportation infrastructure.

4.3 Model designing

4.3.1 Panel threshold model

Some related studies chose to adopt the quadratic regression method of independent variable to identify the non-linear relationship (Li et al., 2025), but it might cause multi-collinearity issues of regression coefficients. The study adopts a panel threshold regression model based on Hansen's panel threshold framework (Hansen, 1999), with the digital infrastructure level as the threshold variable. As the threshold value changes, the relationship between DED and ICUE exhibits nonlinear

characteristics. therefore, the baseline regression model for this study is formulated as Equation (2):

$$\begin{aligned}
 ICUE_{it} = & \alpha + \beta_1 fore_gdp_{it} + \beta_2 pop_den_{it} + \beta_3 second_{it} + \\
 & \beta_4 fis_income_{it} + \beta_5 uni_stu_{it} + \beta_6 traffic_{it} + \theta_1 dig_econ_{it} * \\
 & I(dig_infra \leq \gamma_1) + \theta_2 dig_econ * I(\gamma_1 \leq dig_infra \leq \gamma_2) + \theta_3 dig_econ_{it} * \\
 & I(dig_infra > \gamma_2) + \varepsilon_{it} \quad (2)
 \end{aligned}$$

Equation (2) represents a double-threshold panel regression model, where *dig_econ* denotes the digital economy development level, and *dig_infra* serves as the threshold variable in the study, with the threshold number determined through estimation. In the equation, *i* represents the city number, *t* denotes the year, and α is the constant term. β_n represent the coefficients of the control variables, while θ_n denote the regression coefficients of the core dependent variable *dig_econ*. Finally, ε is the error term.

4.3.2 Spatial econometric model

Given that DED exceeds the geographical constraints, its impacts on ICUE might exhibit spatial spillover effects. To account for this, a spatial econometric model is constructed based on the baseline regression model. Previous studies have compared the estimation results of the Spatial Durbin model (SDM), Spatial Auto-regressive model (SAR), and Spatial Error model (SLM), concluding that only the SDM could provide unbiased estimates and represent the most general form of spatial econometric modeling (LeSgae & Pace, 2009). Therefore, the study adopts the following SDM model:

$$ICUE_{it} = \alpha + \beta \sum_{i=1}^n X_{it} + \rho \sum_{j=1}^n W_{ij} ICUE_{jt} + \sigma \sum_{j=1}^n W_{ij} X_{it} + \mu_i + \tau_t + \varepsilon_{it} \quad (3)$$

338

339 In Equation (3), the DED level is selected as the core independent variable, while $ICUE_{it}$
340 represents the ICUE of city i in year t . The term X_{it} denotes the set of covariates, including both the
341 core independent variable and control variables. The spatial weigh matrix W_{ij} captures the spatial
342 dependency between city i and city j . In this study, a nested matrix combining economic distance and
343 geographical distance is used to identify the spatial spillover effects of DED on multi-dimensional
344 adjacent cities. The term μ_i represents city-fixed effects, τ_t denotes year-fixed effects, ε_{it} is the
345 error term, and ρ is the spatial auto-regressive coefficient.

346

347 **4.4 Descriptive statistics**

348 The descriptive statistics for the dependent variable, independent variables, threshold variable,
349 mechanism variables, instrumental variables and control variables used in the study are listed in **Table**
350 **3**. In order to reduce the heteroscedasticity of the results, natural logarithm transformation is applied
351 to continuous variables where appropriate.

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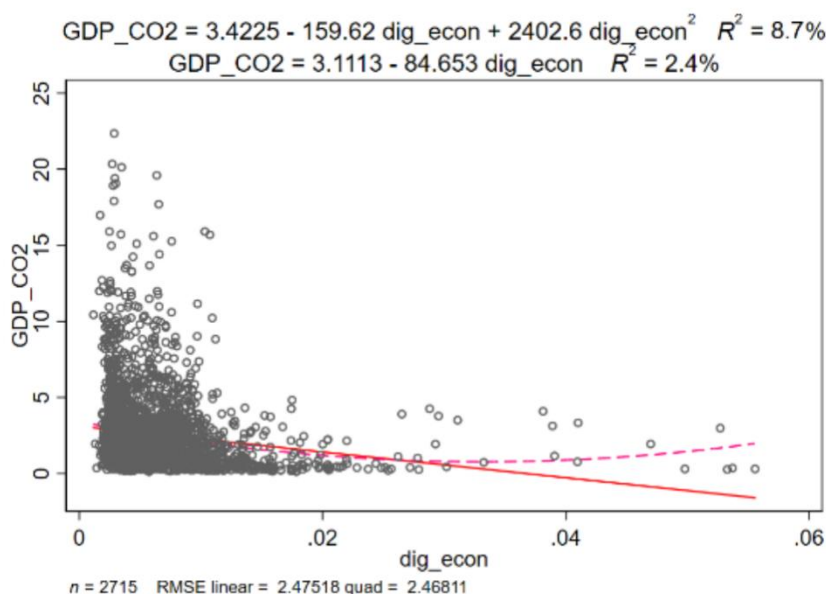
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Table 3. The descriptive statistics							
Type	Variable	Symbol	Sample	Mean	Std. Dev.	Min	Max
Dependent variable	Industrial carbon unlocking efficiency	$ICUE$	2694	1.014	0.114	0.381	2.899
Independent variable	Digital economic development level	dig_econ	2740	0.006	0.005	0.001	0.056
Threshold variable	Digital infrastructure level	dig_infra	2720	0.036	0.035	0.003	0.703
Mechanism variables	Green patent grants	$patent$	2740	841.341	2356.129	0	34670
	Deviation of industrial land price	$Inland_SD$	2740	4.393	0.778	1.882	9.963
Instrumental variables	Frequency of digital economy-related terms	IV_word	2660	39.501	24.685	0	188
	Slope	IV_pd	2740	10.626	5.567	1.592	27.139
	Interaction term	IV	2660	5.505	5.837	0	45.618
	Degree of openness	$fore_gdp$	2740	0.002	0.003	0	0.029

Control variables	Population density	<i>lnpop_den</i>	2740	5.771	0.901	1.609	7.882
	Industrial structure	<i>lnsecond</i>	2740	3.778	0.263	2.368	4.477
		<i>lnfis_income</i>	2740	6.599	0.331	5.457	7.729
	Innovation potential	<i>lnuni_stu</i>	2740	10.669	1.285	5.793	14.161
	Highway transport capacity	<i>lntraffic</i>	2740	8.126	1.111	2.303	12.016

354

355 Before conducting the baseline regression, the study first conducts a preliminary analysis of the
356 sample data. Through plotting a scatter diagram of DED level and ICUE, we compare the goodness
357 of fit between linear and nonlinear regression models. As shown in **Figure 2**, the quadratic fit
358 demonstrates a significantly higher goodness of fit than the linear model, indicating that the
359 relationship between DED and ICUE can be better captured using a quadratic function. The
360 preliminary result supports the nonlinear hypothesis mentioned above.



361

362 **Figure 2.** Sample scatter plot of the relationship between the DED level and ICUE
363

364 Additionally, most sample points are concentrated on the left side of the threshold value,
365 indicating that most sample cities are still in the early stage of DED, where their improvement on
366 ICUE remains relatively limited.

367

368 5. Empirical results

369 5.1 Panel threshold regression results

370 The study adopts a panel threshold regression model, which can accurately estimate the number
 371 of thresholds and perform statistical significance tests on the threshold variables. The econometric
 372 methods help avoid subjective bias caused by qualitative judgments when determining the quantity
 373 and value of thresholds. According to **Equation (2)**, digital infrastructure level is selected as the
 374 threshold variable. By conducting hypothesis tests for single-threshold, double-threshold and triple-
 375 threshold models, the study identifies the optimal number of thresholds for the baseline model.

376 The test results of threshold effect are shown in **Table 4**. After 500 bootstrap iterations, it could
 377 be observed that the single-threshold and double-threshold effects are significant at the 5% and 1%
 378 confidence levels, respectively. Therefore, double-threshold model is adopted for more precise
 379 estimation results based on the existing samples.

380

381

Table 4. Test results for the threshold effect of digital infrastructure level

Threshold number	F-value	P-value	Bootstrap iterations	1% critical value	5% critical value	10% critical value
Single threshold	6.724**	0.010	500	6.236	2.820	2.196
Double threshold	5.940***	0.000	500	3.646	2.252	1.946
Triple threshold	0.000	0.513	500	0.000	0.000	0.000

382 (Notes: *p<0.10, **p<0.05, ***p<0.01.)

383

384 **Table 5** presents the estimated threshold values and their corresponding 95% confidence intervals.

385 **Figure 3** illustrates the likelihood ratio (LR) function curve of the estimated double-threshold model.

386 The threshold estimates could be obtained at the points (γ) where the likelihood ratio statistic (LR)
 387 intersects the 5% significance level line. From the LR plot (**Figure 3**), it can be observed that the
 388 single-threshold value at 0.034 could reject the null hypothesis, although the F-value for the double-
 389 threshold effect is also statistically significant, and the 0.034 threshold value matches the single-

threshold estimate (Table 5). Given these findings, the study adopts the double-threshold model for exploratory analysis, identifying two threshold values, 0.034 and 0.061, for digital infrastructure level.

392

393 **Table 5.** Threshold value estimation results

Threshold	Threshold estimator	95% confidence interval
Single threshold (γ_1)	0.034	(0.016, 0.092)
Double threshold (γ_1)	0.061	(0.016, 0.105)
Double threshold (γ_2)	0.034	(0.029, 0.037)
Triple threshold (γ_3)	0.039	(0.037, 0.051)

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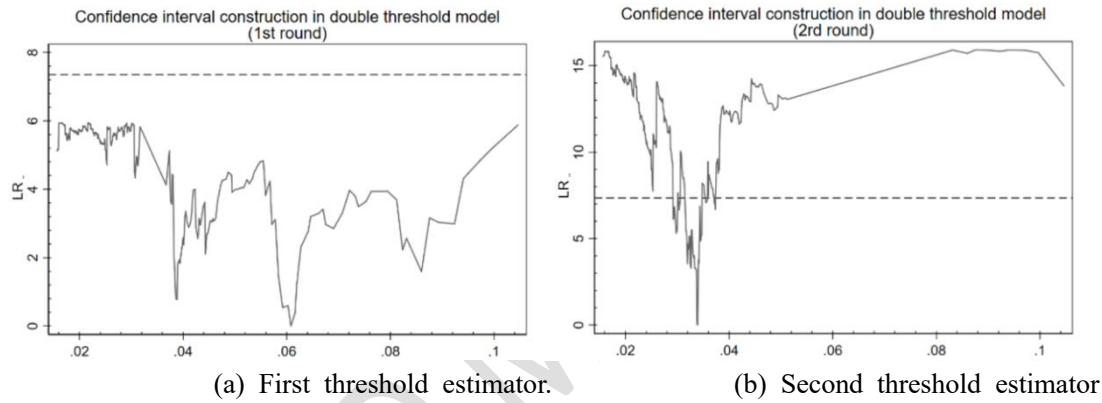


Figure 3. Likelihood ratio function diagram of the threshold estimators

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Table 6. Panel threshold model estimation results

Variables	Coefficient	T-value	Prob.	Sample quantity
$dig_econ \times I(dig_infra \leq 0.034)$	-2.427**	-2.21	0.027	1782 (66.1%)
$dig_econ \times I(0.034 < dig_infra \leq 0.061)$	3.167**	2.01	0.045	870 (32.3%)
$dig_econ \times I(dig_infra > 0.061)$	0.339	0.50	0.616	42 (1.6%)
$fore_gdp$	0.128	0.10	0.917	
$lnpop_den$	0.001	0.27	0.789	
$lnsecond$	0.005	0.39	0.697	
$lnfis_income$	-0.019*	-1.79	0.073	
$lnuni_stu$	0.0002*	1.75	0.080	
$lntraffic$	0.0038	1.19	0.233	
$_cons$	1.084***	13.15	0.000	
F-statistics	2.21**		0.019	
Adjusted-R ²	0.0249			

401 (Notes: *p<0.10, **p<0.05, ***p<0.01.)

402

403 **Table 6** presents the panel regression results of the double-threshold model. The regression

404 coefficients of the core independent variable (*dig_econ*) vary across different threshold intervals,
 405 exhibiting a nonlinear relationship with the ICUE. Based on the estimated thresholds, the study
 406 classifies the digital infrastructure level into three different stages: **(1) Expansion phase** (Early stage:
 407 $dig_infra \leq 0.034$). The relationship between DED and ICUE is significantly negative ($\theta=-2.427$,
 408 $p=0.027$), indicating that in the expansion stage of DED, the expansion of energy-intensive digital
 409 infrastructure offsets the carbon reduction of technological innovation and industrial restructuring.
 410 This phenomenon confirms the Jevons Paradox, which assumes that efficiency improvement leads to
 411 increased overall energy consumption. **(2) Maturity phase** (Mid-stage: $0.034 \leq dig_infra \leq 0.061$).
 412 The relationship becomes significantly positive ($\theta=3.167$, $p=0.045$). At this stage, the optimization
 413 effect of DED dominates, since digital innovation and institutional improvements play a key role in
 414 promoting ICUE. **(3) Equilibrium phase** (Final stage: $dig_infra > 0.061$). The relationship remains
 415 positive but statistically insignificant ($\theta=0.339$, $p=0.616$). It demonstrates that with the deep
 416 integration of new generation information technology and the real economy, a dynamic equilibrium
 417 between DED and ICUE has been realized. These empirical findings are consistent with the
 418 theoretical predictions of Xu et al. (2024).

419 Furthermore, the comparative analysis of regression coefficients for different stages and sample
 420 distributions reveals important findings. During the maturity stage, a 10% increase in DED level
 421 promotes the ICUE by 31.67%, significantly exceeding the rebound effect of -24.27% observed in
 422 the expansion stage. This indicates that as digital infrastructure reaches a certain scale, its role in
 423 promoting ICUE through agglomeration effects becomes increasingly prominent. Overall, the
 424 positive impact of DED on improving ICUE outweighs the initial carbon lock-in effect observed in
 425 the early stages. Additionally, the examination of sample distribution at different stages shows that
 426 66.1% of the samples remain in the expansion stage, while 32.3% have entered the maturity stage,

427 achieving the efficiency improvement of carbon unlocking driven by digital transformation. Only 1.6%
 428 of the samples belong to the equilibrium stage, with DED and industrial carbon unlocking reaching a
 429 dynamic balance.

430 Given this distribution, the study mainly focuses on the initial two stages of DED, with a
 431 particular emphasis on analyzing the U-shaped relationship between DED and ICUE at city level.

433 5.2 Instrumental variable regression

434 The study adopts a composite instrumental variable (IV) for the variable DED level, which is
 435 constructed as the interaction term between the frequency of digital economy-related words in
 436 government work reports and the reciprocal of local average slope. Within the 2SLS estimation
 437 framework, this method allows for a more robust evaluation of the relationship between DED and
 438 ICUE, addressing potential endogeneity issues caused by reverse causality and omitted variable bias.

440 **Table 7.** The relationship between DED and ICUE: IV estimation

Variable	Expansion phase ($dig_infra \leq 0.034$)		Maturity phase ($dig_infra > 0.034$)	
	First stage: dig_econ	Second stage: $ICUE$	First stage: dig_econ	Second stage: $ICUE$
	(1)	(2)	(3)	(4)
IV	0.0001*** (7.35)		0.0001*** (4.77)	
dig_econ		-2.917*** (-2.61)		3.839* (1.68)
$fore_gdp$	0.099*** (4.60)	1.342 (1.19)	0.309*** (4.01)	-4.079 (-1.50)
$lnpop_den$	-0.0004*** (-4.88)	-0.0063 (-1.34)	-0.0009*** (-3.34)	-0.0013 (-0.16)
$lnsecond$	0.0025*** (11.80)	0.301 (1.47)	0.0011 (1.39)	-0.0089 (-0.40)
$lnfis_income$	0.0006*** (3.52)	-0.0084 (-0.95)	0.0044*** (6.72)	-0.0395 (-1.29)
$lnuni_stu$	-0.000018 (-0.32)	0.0019 (0.69)	0.0006*** (3.09)	-0.0092 (-1.60)
$lntraffic$	0.0004*** (6.21)	0.0033 (0.76)	0.0009*** (5.17)	-0.0079 (-1.04)

<i>_cons</i>	-0.0094***	0.954***	-0.044***	1.440***
	(-6.47)	(10.38)	(-8.77)	(5.08)
City FE	YES	YES	YES	YES
Year FE	YES	YES	YES	YES
Observations	1782	1782	870	870
R ²		0.3468		0.7380
Kleibergen- Paap rk Wald F statistic	53.984		22.734	

(Notes: *p<0.10, **p<0.05, ***p<0.01. values in parentheses are T-statistics)

It can be observed that columns (1) and (2) of **Table 7** present the IV estimation results for the expansion phase, while columns (3) and (4) report the results for the maturity phase. Firstly, the first-stage regression analysis of IV estimation shows that, regardless of whether the *dig_infra* is on the left or right side of the threshold, the IV is significantly and positively correlated with DED level at a 1% confidence level. The Kleibergen-Paap rk Wald F-values of the first stage regression are 53.984 and 22.734, both far above the critical threshold of 10, indicating that the IV is strongly relevant and alleviating weak instrument concerns. Secondly, the second-stage regression results of the IV estimation reveal that the impact of DED on ICUE is consistent with the baseline regression results reported in **Table 6** in terms of both coefficient direction and significance level, further verifying the U-shaped relationship between DED and ICUE. However, in terms of absolute coefficient values, the IV estimation results exhibit a certain degree of inflation, indicating that potential endogeneity issues lead to partial underestimation of estimated effects in the baseline regression.

In summary, **Hypothesis 1** has been quantitatively validated through panel threshold regression and causal inference analysis using segmented IV approach.

5.3 Spatial spillover effect and tunnel model analysis

Spatial Durbin Model (SDM) is adopted to explore the spatial spillover effect of DED on ICUE.

Since the DED relies on internet, block-chain, big data and other technological industries, it possesses a “tunnel model” advantage that transcends geographical distance. Therefore, the study adopts a composite nested matrix of economic distance and geographical distance as the spatial weight matrix. The detailed analysis results are shown in **Table 8**.

Table 8. The relationship between DED and ICUE: SDM analysis

Variable	<i>Main</i>	<i>W*X</i>	<i>LR_Direct</i>	<i>LR_Indirect</i>
<i>dig_econ</i>	-0.620 (-0.63)	0.980* (1.64)	-0.614 (-0.63)	0.721* (1.67)
<i>fore_gdp</i>	-0.109 (-0.07)	4.022 (0.36)	-0.269 (-0.20)	4.713 (0.39)
<i>lnpop_den</i>	-0.065 (-0.78)	0.171 (0.29)	-0.059 (-0.64)	0.140 (0.20)
<i>lnsecond</i>	0.027 (1.06)	0.018 (0.17)	0.029 (1.06)	0.032 (0.25)
<i>lnfis_income</i>	-0.009 (-0.60)	-0.098 (-1.52)	-0.013 (-0.67)	-0.103 (-1.35)
<i>lnuni_stu</i>	-0.015 (-1.38)	0.062 (0.67)	-0.015 (-1.39)	0.074 (0.66)
<i>lntraffic</i>	0.011* (1.88)	-0.007 (-0.41)	0.011* (1.93)	-0.006 (-0.31)
$\rho (W \times ICUE)$	0.115*** (3.79)		<i>Variance</i> <i>sigma2_e</i>	0.012*** (37.01)
City FE	YES	YES	YES	YES
Year FE	YES	YES	YES	YES
Observations	2740	2740	2740	2740

(Notes: *p<0.10, **p<0.05, ***p<0.01. values in parentheses are T-statistics)

Several key findings can be concluded from the estimation results in **Table 8**. Firstly, the spatial autoregressive coefficient $\rho (W \times ICUE)$ is significantly positive at the 1% level, indicating that ICUE has a strong positive spillover effect at city level. It validates the appropriateness of adopting spatial econometric model to estimate the spillover effects of DED. Secondly, the two indicators reflecting the local impact of DED on ICUE (*Main* and *LR_Direct*) are both statistically insignificant. It indicates that without considering spatial spillover effects, the direct impact of DED on ICUE is not significant, which is consistent with the nonlinear relationship assumed in the study above. Finally,

475 to accurately estimate the spatial spillover effect of DED, in addition to checking the spillover effect
476 coefficient W^*X in the SDM, it is also necessary to decompose the influence of the independent
477 variables. The indirect effect coefficient ($LR_Indirect$) further quantifies the spatial effect of DED.
478 The results indicate that both mutually verified spatial spillover effect coefficients are significantly
479 positive at the 10% level. Specially, a 10% increase of local DED level contributes to 7.2%
480 improvement of ICUE in surrounding areas. The effect is mainly caused by the functional borrowing
481 of digital infrastructure from neighboring regions. Through trickle-down effect and learning-sharing
482 mechanism, the DED generates positive externalities while mitigating the negative externalities of
483 digital infrastructure construction. At the same time, inter-governmental competition tends to be
484 rational, with no obvious “race-to-top” effect observed.

485 From the magnitude of the coefficients, the spatial spillover effect is noticeably lower than the
486 optimization effect of DED on ICUE in the maturity phase, indicating that the spatial spillover effect
487 has a certain temporal lag. This finding is consistent with the remaining literature (Li & Wang, 2022),
488 thus quantitatively verifying **Hypothesis 2**.

489 In practice, China has initiated the construction of eight national computing center nodes and
490 planned ten national data center clusters, forming the foundation of a nationwide integrated big data
491 center system. The initiative, known as the “Eastern data, Western computing” project, promotes a
492 “tunnel-type” development model that bridges spatial non-adjacent regions, thereby facilitating
493 regional coordination (Bell & Oliver, 2022). On one hand, the project systematically shifts the high-
494 intensity computing demand from the eastern region to the western region, promoting cross-regional
495 data flow and alleviating energy constraints in the east, while simultaneously opening up new
496 development pathway for the west. On the other hand, by leveraging the functional borrowing of
497 digital infrastructure in computing center cities, the project promotes the diffusion of positive

externalities in multi-dimensional adjacent areas, preventing the occurrence of the “Jevons Paradox” in the early stage of DED. A typical case is the establishment of the National Big Data Science and Technology Innovation City in Guiyang, which has significantly contributed to the high-quality economic development with digital technology.

502

503 5.4 The mechanism analysis of carbon unlocking

According to **Hypothesis 3**, the study adopts mediation effect analysis to quantitatively verify the mechanism of digital economy driving industrial carbon unlocking. The mechanisms can be measured from three perspectives: digital infrastructure construction, governmental industrial regulation and corporate green innovation. **Table 9** shows the mechanism analysis of how DED weakens ICUE during the expansion phase, while **Table 10** shows the mechanism of how DED promotes ICUE during the maturity phase. Specially, columns (1) and (2) demonstrate the role of governmental industrial regulation, columns (3) and (4) examine the role of corporate green innovation, and columns (5) and (6) explore the impact of digital infrastructure construction.

512

513

Table 9. The mechanism analysis in the stage of expansion phase

Variable	<i>Inland_SD</i> (1)	<i>ICUE</i> (2)	<i>patent</i> (3)	<i>ICUE</i> (4)	<i>dig_infra</i> (5)	<i>ICUE</i> (6)
<i>dig_econ</i>	0.026 (0.53)		138.801*** (4.88)		0.116*** (2.61)	
<i>Inland_SD</i>		0.0029 (0.62)				
<i>patent</i>				-1.16×10 ⁻⁶ (-0.16)		
<i>dig_infra</i>						-0.847*** (-2.87)
<i>fore_gdp</i>	-2.137 (-0.31)	1.054 (0.84)	-1072.297 (-0.26)	1.028 (0.81)	0.112** (2.11)	1.106 (0.73)
<i>lnpop_den</i>	0.054 (1.40)	-0.0024 (-0.52)	89.317*** (3.56)	-0.0022 (-0.48)	-0.0003 (-1.18)	0.0009 (0.17)
<i>lnsecond</i>	-0.081 (-1.04)	0.188 (1.45)	-103.721** (-2.24)	0.019 (1.43)	-0.003*** (-4.89)	0.025 (1.54)

<i>lnfis_income</i>	-0.115** (-2.00)	-0.0136 (-1.32)	-51.592 (-1.50)	-0.0139 (-1.34)	-0.0008* (-1.86)	-0.016 (-1.34)
<i>lnuni_stu</i>	0.105*** (3.97)	0.0011 (0.31)	133.637*** (8.03)	0.0017 (0.43)	0.0021*** (12.00)	0.0012 (0.30)
<i>lntraffic</i>	-0.049*** (-2.69)	0.0015 (0.45)	-16.205 (-1.46)	0.0014 (0.42)	-0.0028*** (-19.26)	-0.0016 (-0.39)
<i>_cons</i>	4.301*** (7.66)	0.999*** (11.05)	-753.036** (-2.18)	1.008*** (11.21)	0.042*** (10.30)	1.044*** (9.95)
City FE	YES	YES	YES	YES	YES	YES
Year FE	YES	YES	YES	YES	YES	YES
Observations	1842	1817	1842	1817	1842	1799
R ²	0.0719	0.0042	0.2557	0.0074	0.3645	0.0543

(Notes: *p<0.10, **p<0.05, ***p<0.01. values in parentheses are T-statistics)

515

516 **Table 9** shows that when DED is in the expansion phase, the mechanism variables, *industrial*
517 *land price deviation (lnland_SD)* and *the number of corporate green patent grants (patent)*, cannot
518 form a complete causal chain. It indicates that in the early stage of DED, the “techno-institutional”
519 framework does not effectively promote industrial carbon unlocking. Instead, a rebound effect
520 emerges due to large-scale digital infrastructure construction. Specially, DED significantly enhances
521 digital infrastructure construction ($\beta=0.116$, $T=2.61$), which in turn significantly weakens local ICUE
522 ($\beta=-0.847$, $T=-2.87$).

523

524

Table 10. The mechanism analysis in the stage of maturity phase

Variable	<i>lnland_SD</i> (1)	<i>ICUE</i> (2)	<i>patent</i> (3)	<i>ICUE</i> (4)	<i>dig_infra</i> (5)	<i>ICUE</i> (6)
<i>dig_econ</i>	0.349*** (5.40)		2009.955*** (7.92)		1.666*** (6.02)	
<i>lnland_SD</i>		0.014** (2.16)				
<i>patent</i>				6.26×10 ⁻⁶ * (1.86)		
<i>dig_infra</i>						0.069 (0.70)
<i>fore_gdp</i>	-8.871 (-0.96)	-0.716 (-0.37)	-44689.32 (-1.22)	0.237 (0.07)	-1.489*** (-2.25)	-1.177 (-0.60)
<i>lnpop_den</i>	0.310*** (5.80)	-0.0002 (-0.02)	691.536*** (4.34)	-0.223 (-1.32)	0.0104*** (4.83)	0.0049 (0.74)
<i>lnsecond</i>	-0.364*** (-3.08)	0.008 (0.41)	-2327.959*** (-5.75)	0.0012 (0.02)	-0.022*** (-3.36)	0.0026 (0.12)

<i>lnfis_income</i>	0.210**	-0.0067	2174.783***	-0.057	0.0252***	0.0006
	(2.10)	(-0.41)	(6.25)	(-1.14)	(4.51)	(0.04)
<i>lnuni_stu</i>	0.191***	-0.0059	378.801***	-0.061	0.0017	-0.0056
	(5.13)	(-1.27)	(3.31)	(-1.35)	(1.08)	(-1.18)
<i>lntraffic</i>	-0.069***	0.0012	363.097***	0.016	-0.0075***	0.0026
	(-3.15)	(0.27)	(4.33)	(1.13)	(-5.15)	(0.52)
<i>_cons</i>	1.160	1.039***	-15565.51***	3.305***	-0.055	1.054***
	(1.39)	(8.20)	(-5.60)	(2.87)	(-1.16)	(6.71)
City FE	YES	YES	YES	YES	YES	YES
Year FE	YES	YES	YES	YES	YES	YES
Observations	898	877	898	877	878	857
R ²	0.3569	0.0608	0.4117	0.0293	0.1926	0.0191

(Notes: *p<0.10, **p<0.05, ***p<0.01. values in parentheses are T-statistics)

Table 10 shows that when DED reaches the maturity stage, the industrial carbon unlocking pathway under the “techno-institutional” framework holds a dominant position. From an institutional perspective, DED significantly prompts local governments to strengthen industrial regulation ($\beta=0.349$, $T=5.40$), which in turn significantly increases ICUE ($\beta=0.014$, $T=2.16$). And the regulation instruments such as resource input, punitive measures for non-compliance and reward incentives could all influence the green performance (Lei et al., 2024). From a technological perspective, DED significantly enhances the green technological innovation capability of local enterprises ($\beta=2009.955$, $T=7.92$), which also significantly improves local ICUE ($\beta=6.26 \times 10^{-6}$, $T=1.86$). Related literature has concluded the micro-mechanisms of technological pathway as knowledge spillover, reputation incentive and supervisory innovation (Lei and Xu, 2025). However, the mediating effect of digital infrastructure construction is not significant. It indicates that as DED enters the maturity stage, new infrastructure construction sheds its traditional “carbon-intensive” characteristics and breaks the “Jevons paradox”. Thus, the mechanism of industrial carbon unlocking driven by the DED, as proposed in **Hypothesis 3**, is quantitatively validated.

6. Further analysis: Exploration of optimization directions based on machine learning

Policy learning model is adopted to estimate the marginal benefits of top-down promotion of DED (such as the National big data comprehensive pilot zone policy) on industrial carbon unlocking under resource constraints (Athey & Wager, 2021). Additionally, it ranks cities based on their potential for ICUE improvement and provides decision-making references for optimizing pilot policy implementation. Specially, following the principle of maximizing ICUE, the policy learning model combines both existing observational data and policy shocks. By training city-specific response functions under budget constraints, the model ranks cities based on their potential for improving ICUE. The heterogeneous impacts of DED driving industrial carbon unlocking in different regions provide a rich dataset for training the policy learning model.

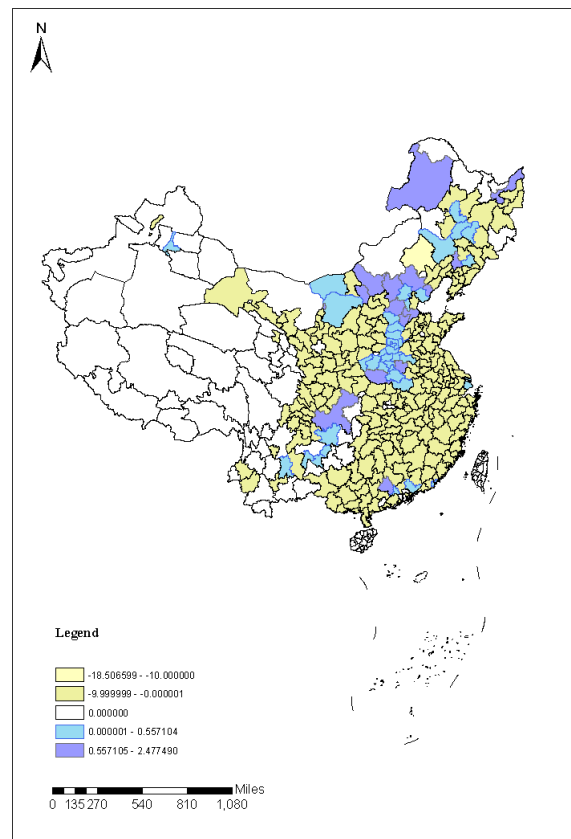


Figure 4. The ICUE improvement potential distribution driven by DED in Chinese cities

Figure 4 illustrates the distribution of ICUE improvement potential under the central

557 government's top-down policy support for DED, using the generalized random forest algorithm. The
558 results indicate that the cities with the greatest improvement potential for industrial carbon unlocking
559 performance are mainly concentrated along the "Hu Huanyong Line" and in the southeastern coastal
560 regions of China.

561

562 **7. Conclusion and policy implications**

563 **7.1 Conclusions**

564 The study utilizes panel data of 274 Chinese cities from 2013 to 2022 to explore the nonlinear
565 relationship between DED and ICUE at the city level. In addition, it identifies the mechanisms driving
566 this process and proposes optimization strategies. The key findings are shown as follows:

567 (1) The study firstly adopts a panel threshold regression model to identify the nonlinear "U-
568 shaped" relationship between DED and ICUE. The conclusion remains robust after phased
569 instrumental variable (IV) analysis. The findings indicate that, during the expansion phase of DED,
570 the construction of digital infrastructure and growth of carbon-intensive industries hinder the
571 improvements in ICUE, and even leading to a rebound effect for carbon lock-in. However, once it
572 exceeds the maturity threshold, the positive effects of technological innovation and institutional
573 regulation gradually become apparent.

574 (2) Secondly, spatial econometric analysis reveals that DED has a significantly positive spillover
575 effect on ICUE in multi-dimensional adjacent areas. Unlike its direct impact on local ICUE, DED
576 exerts positive externalities through the diffusion and sharing of information technology, thereby
577 enhancing ICUE in adjacent area by trickle-down and knowledge-sharing effects. Meanwhile, the
578 functional borrowing of cross-regional digital infrastructure can help alleviate the "Jevons paradox"
579 observed in the early stage of DED, providing empirical support for China's implementation of the

580 “Eastern data, Western computing” strategy. And it can be summarized as the “tunnel model”.

581 (3) Thirdly, the study finds that after the DED exceeding the maturity threshold, it plays a crucial
582 role in improving ICUE through both technological and institutional pathways. Specially, the
583 technological pathway is reflected in the promotion of digital tools, information-based methods and
584 green technologies, which improve the efficiency of energy utilization and resource allocation. The
585 institutional pathway can be manifested as regulatory innovation and governance optimization driven
586 by digital technologies, creating a more favorable institutional environment for industrial carbon
587 unlocking.

588 (4) Finally, based on training and simulation using the existing datasets, the study adopts machine
589 learning technique to identify potential directions for optimizing top-down support for DED. The
590 empirical results indicate that cities with the highest potential for performance improvement are
591 mainly located along the “Hu Huanyong Line” and in China’s southeastern coastal regions. Firstly,
592 cities along the “Hu Huanyong Line” are mostly located in the core regions with energy and resource-
593 intensive industries layouts due to their unique geographical locations and resource endowments, they
594 own high potential for improving ICUE. Secondly, these cities mostly play the role of crucial strategic
595 hub of China, and have the potential to maximize positive externalities of DED through large-scale
596 digital infrastructure construction. Finally, other southeastern coastal cities exhibit high-intensity
597 economic activity, integral industrial chains and mostly exceeding the maturity stage threshold of
598 DED. Improving ICUE in these areas could serve as an exemplary role for carbon reduction across
599 the whole country.

600

601

602

603 7.2 Policy implications

604 Based on the empirical findings of this study, the following policy implications are proposed:

605 **(1) Accelerating digital economy development and seizing the opportunity window for**
606 **industrial carbon unlocking.** The central government should strengthen support for cities
607 developing the digital economy, especially by providing policy incentives for the digital
608 transformation of small and medium-sized enterprises, digital infrastructure construction and digital
609 talent cultivation. Policymakers should seize the opportunity window for industrial carbon unlocking
610 in high-potential cities, especially cities along the “Hu Huanyong line” and southeastern coastal cities,
611 by coordinating the city demands, technological capabilities and policy support, these cities could
612 maximize the performance of industrial carbon unlocking driven by the digital economy, while
613 amplifying its positive spillover effects, such as their resource endowment, geographical connectivity
614 and demonstration role,

615 **(2) Promoting regional coordination for digital economy development to maximize spillover**
616 **effects.** A coordinated development strategy for the digital economy should be formulated to
617 strengthen inter-regional information sharing, technological exchange and policy alignment. In
618 practice, priority should be given to strengthening the inter-connectivity of digital infrastructure to
619 facilitate functional borrowing across regions. Additionally, cross-regional industrial policies and
620 subsidies support should be implemented to promote effective linkages among digitization
621 transformation enterprises, ultimately establishing a well-balanced, market-oriented digital economy
622 ecosystem on a national scale.

623 **(3) Strengthening technological innovation and institutional reform to promote industrial**
624 **carbon unlocking.** Policymakers should prioritize incentives for digital technology innovation,
625 particularly in the development and application of green and low-carbon technologies. Digital

626 technology identification and hedging policies should be promoted in the early stage to reduce the
627 adverse environmental effects caused by digital technology exploration (Xin et al., 2023a). At the
628 same time, institutional framework supporting digital economic growth should be refined,
629 incorporating both command-and-control policies (e.g., differentiated industrial land allocation
630 policies) and market-based mechanisms (e.g., carbon emission trading systems). Establishing a
631 comprehensive and conducive regulatory environment will ensure the effective industrial carbon
632 unlocking.

633

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